

COVER SHEET: PROACTIVE RELEASE – DAWN RAIDS HISTORICAL ACCOUNT PACKAGE CABINET MATERIAL

Hon Carmel Sepuloni

Minister for Arts, Culture and Heritage

Hon Aupito William Sio

Minister for Pacific Peoples

Date of issue: 18 February 2022

The following documents have been proactively released in accordance with Cabinet Office Circular CO (18) 4.

Any information redacted in this document is redacted in accordance with the Ministry of Culture and Heritage and Ministry for Pacific Peoples' policy on Proactive Release and is labelled with the reason for redaction. This may include information that would be redacted if this information was requested under Official Information Act 1982. Where information has been withheld, no public interest has been identified that would outweigh the reasons for withholding it.

No.	Document	Comments
1	Dawn Raids Historical Account Package [SWC-21-SUB-0207] <i>Cabinet paper</i> Office of the Minister for Arts, Culture and Heritage Office of the Minister for Pacific Peoples	Some information withheld.
2	Dawn Raids Historical Account Package [SWC-21-MIN-0207] <i>Cabinet Social Wellbeing Committee minute</i> Cabinet Office	Some information withheld.
3	Dawn Raids Historical Account Package [CAB-21-MIN-0525] <i>Cabinet minute</i> Cabinet Office	Some information withheld.

[In Confidence]

Office of the Minister for Arts, Culture and Heritage

Office of the Minister for Pacific Peoples

Cabinet Social Wellbeing Committee

Dawn Raids Historical Account Package

Proposal

- 1 This paper reports back on the development of a Dawn Raids historical account which Cabinet agreed to in June 2021 as part of the Dawn Raids apology [CAB-21-MIN-0222.01 refers].

Relation to government priorities

- 2 These proposals align with the Government's priorities to improve race relations and deliver an open, transformative, and compassionate government.

Executive Summary

- 3 In June 2021, Cabinet agreed for the Government to make a formal apology to Pacific communities to acknowledge the harm suffered as a result of the Dawn Raids between 1974 and 1976, and to provide accompanying gestures of reconciliation for Pacific communities [CAB-21-MIN-0222.01 refers].
- 4 As part of these goodwill gestures, Cabinet agreed that jointly Manatū Taonga Ministry for Culture and Heritage and the Ministry for Pacific Peoples enable Pacific artists and/or historians to work with communities to develop a comprehensive historical record of account of the Dawn Raids period.
- 5 As part of that decision, Cabinet invited a joint report-back within six months on the scope, plan, and costings for the completion of the historical account. This paper sets out our proposed historical account package for Cabinet's consideration.

Background

- 6 In early 2021, the Minister for Pacific Peoples received a request from the Polynesian Panther Party for a formal government apology for the events of the Dawn Raids. This call was supported across Pacific communities who had written to the Government seeking a formal apology. In June 2021, Cabinet agreed for the Government to make a formal apology and to provide goodwill gestures of reconciliation for Pacific communities for the events of the Dawn Raids.
- 7 On 1 August, the Prime Minister, Rt Hon Jacinda Ardern, delivered a formal apology on behalf of the Government to Pacific communities at the Auckland Town Hall and announced the following accompanying goodwill gestures:

- 7.1 \$2.1 million - Ministry of Education's *Tulī Takes Flight* scholarships – the first round of these scholarships opened in September 2021 with a total of 30 scholarships for study commencing in 2022;
- 7.2 \$1 million - Ministry of Foreign Affairs and Trade's *Manaaki New Zealand* scholarships – these scholarships will be offered in 2023 to eligible young leaders resident in Samoa, Tonga, Tuvalu and Fiji; and
- 7.3 the development of a historical account to be led by the Ministry for Pacific Peoples and the Ministry for Culture and Heritage.

8 **Section 9(2)(f)(iv)**

- 9 Over the past months, our officials have undertaken the scoping and planning work for the historical account process. This paper now sets out the package of initiatives that we are proposing for the development of a historical account of the Dawn Raids.

Dawn Raids chapter sits within a broader Pacific history

- 10 The Dawn Raids period is an important part of the story of Pacific peoples since mass migration from the Pacific to New Zealand began in the 1950s. While this historical account is an integral part of the story, it forms only one strand of the broader woven story, with further chapters envisioned to be told in future.
- 11 At the heart of Cabinet's direction to develop a written and oral historical account of the Dawn Raids is a preference, aligned to *Lalanga Fou*¹ and Pacific peoples' conceptions of wellbeing, for this to be largely a community facilitated process. This enables Pacific communities to tell their own stories of their experiences that may be compiled and utilised as critical resources for learning by current and future generations of Aotearoa. Our approach aims to help build the capability of our Pacific communities to express their narratives and experiences of the Dawn Raids and their wider Pacific histories.
- 12 This approach aligns with the overarching direction of the *All of Government Pacific Wellbeing Strategy (PWS)* to achieve equitable wellbeing outcomes for Pacific peoples. Empowering Pacific communities to capture their own histories, which includes acquiring the skills to do this, is an important aspect of enabling Pacific wellbeing which contributes to *Lalanga Fou Goal 1: thriving Pacific languages, cultures and identities*. We envision that any future work on Pacific histories would follow the approaches outlined in both the *PWS* and *Lalanga Fou*. The Chief Historian of the Ministry for Culture and Heritage endorses the importance of empowering communities to collect and share their own stories and to build their capability to do so.

Dawn Raids Historical Account Package

- 13 We propose to establish a comprehensive package of initiatives to meet the broad range of Pacific community needs and capabilities. There is significant demand for

¹ Ministry for Pacific Peoples. *Pacific Aotearoa Lalanga Fou Report* (2018)
<https://www.mpp.govt.nz/assets/Reports/Pacific-Aotearoa-Lalanga-Fou-Report.pdf>

commencement of a meaningful reconciliation process envisaged through the historical account, as the apology event brought to the fore experiences that many Pacific peoples had not spoken of. The apology has encouraged impacted people to speak openly about these experiences, and we must provide sufficient government support for them to do so, and to enable these stories to be recorded and widely shared where possible.

14 We recently established the *Teu le Va* Dawn Raids History Community Fund which is met within the Ministry for Pacific Peoples existing baseline. The fund was created to support community-level reconciliation initiatives to take place in the immediate short-term. However, to adequately meet anticipated demand as well as community expectations we believe that additional support will be required, including for the development of high-end outputs and preservation of these important histories for both posterity and educative purposes.

15 Section 9(2)(f)(iv) [redacted] In developing the package we considered comparable goodwill gestures provided in previous apologies such as the Chinese Poll Tax Apology. As such, we propose the following historical account package:

Initiatives currently being established within baselines

15.1 *Teu le Va* Dawn Raids History Community Fund (round one);

Section 9(2)(f)(iv) [redacted]

- [redacted]
- [redacted]
- [redacted]
- [redacted]
- [redacted]

16 These initiatives are outlined in further detail below.

Empowering the community to tell their stories

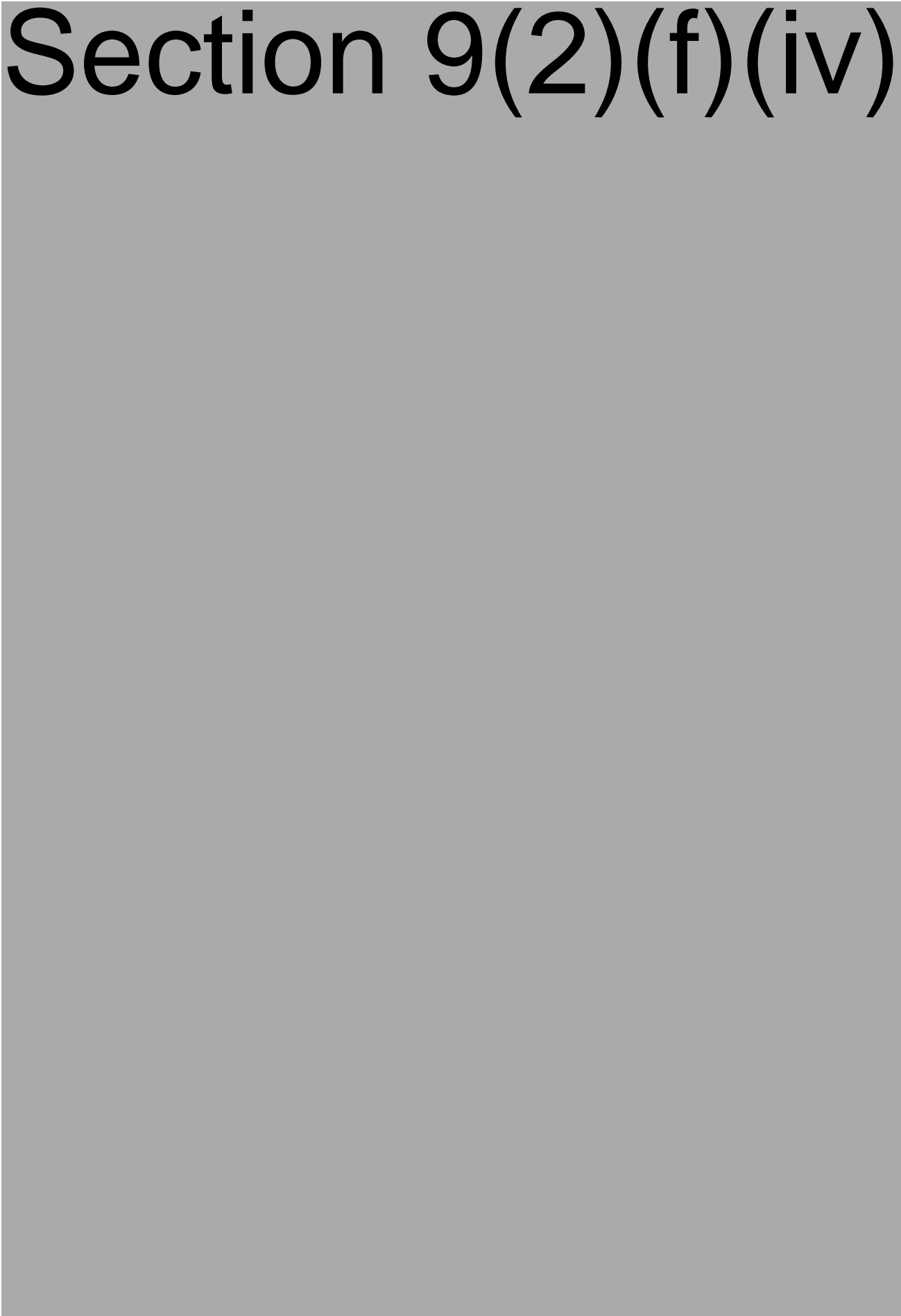
Teu le Va Dawn Raids History Community Fund

17 We have established the *Teu le Va* Dawn Raids History Community Fund as a grassroots community fund, which is a proven method of supporting smaller projects among less established Pacific groups and individuals. This contestable funding has been designed to enable Pacific individuals and/or community groups to tell their own stories of their experiences of the Dawn Raids in their own way, whether it be through audio or visual recording, music, sculptures, paintings, other art forms, or community-hosted talanoa events, etc. This approach is aligned to *Lalanga Fou*.

- 18 Key to the fund's design was ensuring high accessibility to the broad range of community needs and desired delivery methods alongside consideration to eliminate unnecessary barriers to participate in this community-led reconciliation process.
- 19 The first round of this funding was launched on 15 November 2021 ahead of this report-back to Cabinet. The Ministry for Pacific Peoples has met the total \$100,000 within baseline and will administer the fund. The fund may support roughly 20 small scale initiatives.
- 20 While this is an important contribution to the reconciliation process for communities, it is just a starting point. We anticipate this funding will be oversubscribed and this initial investment will not be sufficient to meet the needs and expectations of communities. Section 9(2)(f)(iv)

Section 9(2)(f)(iv)

Section 9(2)(f)(iv)



Section 9(2)(f)(iv)

37 As part of the apology and goodwill gestures, the Ministry of Education contributed the *Tulī Takes Flight* scholarships to support training and education opportunities for Pacific peoples particularly to enter sectors or areas where Pacific peoples are typically underrepresented. These scholarships were launched in August 2021, with a total of 30 scholarships valued between \$10,000 to \$30,000 being offered to mark the inaugural year for study commencing in 2022.

38 Section 9(2)(f)(iv)

Community involvement in the historical account process

39 We are also considering the important aspect of community involvement in the design process where possible. Section 9(2)(f)(iv)

Implementation

40 Section 9(2)(f)(iv)

Table 1: High-level implementation timeline for the historical account package

Description	Comment	Timeframe
<i>Teu le Va</i> Dawn Raids History Community Fund (round one)	This initiative has been launched by the Ministry for Pacific Peoples in November 2021, ahead of the report back.	Fund launched on 15 November 2021 and will close on 4 February 2022

Section 9(2)(f)(iv)

Financial Implications

41 As outlined, one of the initiatives in our approved package is to be funded within existing baselines. Section 9(2)(f)(iv)

Table 2: Costs for the Teu le Va initiative to be met through departmental baselines

Initiative	Initiative Cost	Funding source
<i>Teu le Va</i> Dawn Raids History Community Fund	\$100,000	Ministry for Pacific Peoples baseline.
Total amount	\$100,000	

Legislative Implications

42 Legislation is not needed to implement the proposal in this paper.

COVID-19 Implications

- 43 We have progressed in the first instance the establishment of the *Teu le Va* community grants initiative. We have designed the community grants to be flexible to the evolving COVID-19 situation and as part of the fund criteria, recipients will be required to comply with Government COVID-19 health measures for gatherings and social distancing.

Impact Analysis

- 44 Proposals in this paper are not subject to Regulatory Impact Analysis requirements. Climate Implications of Policy Assessment (CIPA) are also not required for the proposals in this paper.

Population Implications

- 45 The events of the Dawn Raids disproportionately impacted Pacific peoples. However, other population groups were also impacted. We understand that in the undertaking of Police random checks, some Māori and Indian ethnic groups were also affected. We do not understand the full extent to which these groups were impacted by the random police checks. Section 9(2)(f)(iv)

Human Rights

- 46 This paper is consistent with the New Zealand Bill of Rights Act 1990 and the Human Rights Act 1993.
- 47 The historical account work also aligns with the Government's work towards a National Action Plan against racism. This package is expected to contribute towards that through making a positive contribution to improved race relations.

Consultation

- 48 The following departments were consulted on this paper – Ministry of Education, Ministry of Social Development, the Ministry of Business, Innovation and Employment (Immigration NZ), Ministry for Ethnic Communities, Te Puni Kōkiri, Te Arawhiti, New Zealand Police, and the Treasury.

Communications

- 49 As outlined above, to meet the expectations of the community, we have progressed the launch of the grassroots community fund ahead of this report back. This was announced by the Minister for Pacific Peoples on 15 November 2021.
- 50 All communications on the outlined package will be managed via the office of the Minister for Pacific Peoples in consultation with the Minister for Arts, Culture and Heritage, Section 9(2)(f)(iv)

Proactive Release

51 We intend to release this paper proactively within 30 days **Section 9(2)(f)(iv)**

Recommendations

We recommend that the Committee:

- 1 **note** that on 14 June 2021, Cabinet agreed to make a formal Government apology for the treatment of individuals and communities impacted by the Dawn Raids between 1974 and 1976, and which acknowledges the harm suffered and expresses sorrow, regret and remorse about the events [CAB-21-MIN-0222.01 refers].
- 2 **note** that as part of that decision, Cabinet also agreed to the provision of additional goodwill gestures of reconciliation to accompany the apology.
- 3 **note** that as part of those goodwill gestures, Cabinet agreed to enable Pacific artists and/or historians to work with communities to develop a comprehensive historical account of the Dawn Raids.
- 4 **note** that Cabinet also invited the Minister for Arts, Culture and Heritage and the Minister for Pacific Peoples (joint Ministers) to jointly report back to the Social Wellbeing Committee on the development of a historical account within six months.
- 5 **note** that on 1 August 2021, the Prime Minister delivered a formal apology on behalf of the Government and publicly announced the accompanying goodwill gestures.
- 6 **note** that the joint Ministers have approved the following initiatives, which are being progressed within existing baselines:
 - 6.1 *Teu le Va* Dawn Raids History community fund initiative, which was launched on 15 November 2021.

7 **Section 9(2)(f)(iv)**

[Redacted]

[Redacted]

[Redacted]

[Redacted]

[Redacted]

[Redacted]

Section 9(2)(f)(iv)

8 **note** that joint Ministers are taking steps towards meeting the Government's commitment to provide a historical account as part of the goodwill gestures of reconciliation that accompanied the Dawn Raids apology, Section 9(2)(f)(iv)

Authorised for lodgement

Hon Carmel Sepuloni

Minister for Arts, Culture and Heritage

Hon Aupito William Sio

Minister for Pacific Peoples

Proactively Released



Cabinet Social Wellbeing Committee

Minute of Decision

This document contains information for the New Zealand Cabinet. It must be treated in confidence and handled in accordance with any security classification, or other endorsement. The information can only be released, including under the Official Information Act 1982, by persons with the appropriate authority.

Dawn Raids Historical Account Package

Portfolio **Arts, Culture and Heritage / Pacific Peoples**

On 8 December 2021, the Cabinet Social Wellbeing Committee:

Background

- 1 **noted** that in June 2021, Cabinet agreed to make a formal government apology for the treatment of individuals and communities impacted by the Dawn Raids between 1974 and 1976, and which acknowledged the harm suffered and expresses sorrow, regret and remorse about the events [CAB-21-MIN-0222.01];
- 2 **noted** that as part of the above decision, Cabinet agreed to the provision of additional goodwill gestures of reconciliation to accompany the apology;
- 3 **noted** that as part of the above goodwill gestures, Cabinet agreed to enable Pacific artists and/or historians to work with communities to develop a comprehensive historical account of the Dawn Raids;
- 4 **noted** that Cabinet also invited the Minister for Arts, Culture and Heritage and the Minister for Pacific Peoples (joint Ministers) to jointly report back to the Social Wellbeing Committee on the development of a historical account within six months;
- 5 **noted** that on 1 August 2021, the Prime Minister delivered a formal apology on behalf of the government and publicly announced the accompanying goodwill gestures;

Historical Account Initiatives

- 6 **noted** that joint Ministers have approved the *Teu le Va* Dawn Raids History community fund initiative, which was launched on 15 November 2021 and is being progressed within existing baselines;

7

Section 9(2)(f)(iv)

Section 9(2)(f)(iv)

- 8 **noted** that joint Ministers are taking steps towards meeting the government's commitment to provide a historical account as part of the goodwill gestures of reconciliation that accompanied the Dawn Raids apology, **Section 9(2)(f)(iv)**

Rachel Clarke
Committee Secretary

Present:

Rt Hon Jacinda Ardern
Hon Grant Robertson
Hon Kelvin Davis
Hon Dr Megan Woods
Hon Chris Hipkins
Hon Carmel Sepuloni (Chair)
Hon Andrew Little
Hon Poto Williams
Hon Kris Faafoi
Hon Peeni Henare
Hon Willie Jackson
Hon Jan Tinetti
Hon Dr Ayesha Verrall
Hon Aupito William Sio
Hon Meka Whaitiri
Hon Priyanca Radhakrishnan

Officials present from:

Office of the Prime Minister
Office of the Chair
Officials Committee for SWC



Cabinet

Minute of Decision

This document contains information for the New Zealand Cabinet. It must be treated in confidence and handled in accordance with any security classification, or other endorsement. The information can only be released, including under the Official Information Act 1982, by persons with the appropriate authority.

Report of the Cabinet Social Wellbeing Committee: Period Ended 10 December 2021

On 13 December 2021, Cabinet made the following decisions on the work of the Cabinet Social Wellbeing Committee for the period ended 10 December 2021:

Section 9(2)(f)(iv)

SWC-21-MIN-0207

Dawn Raids Historical Account Package
Portfolios: Arts, Culture and Heritage / Pacific Peoples

CONFIRMED

Section 9(2)(f)(iv)

Michael Webster
Secretary of the Cabinet

Proactively Released